

Message Text

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ORIGIN OFA-01

INFO OCT-01 EUR-12 EA-07 IO-10 ISO-00 COM-02 L-03 DLOS-04

SS-15 OES-03 PCH-04 FEA-01 ACDA-05 AGR-05 AID-05

CEA-01 CEQ-01 CG-00 CIAE-00 CIEP-01 COME-00 DODE-00

DOT-00 EB-07 EPA-01 ERDA-05 FMC-01 TRSE-00 H-02

INR-07 INT-05 JUSE-00 NSAE-00 NSC-05 NSF-01 OMB-01

PA-01 PM-04 PRS-01 SP-02 USIA-06 /130 R

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R 082225Z SEP 75

FM SECSTATE WASHDC

TO AMEMBASSY BONN

INFO AMEMBASSY BERLIN

AMEMBASSY BUCHAREST

AMEMBASSY COPENHAGEN

AMEMBASSY LISBON

AMEMBASSY LONDON

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AMEMBASSY ROME

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AMEMBASSY TOKYO

AMEMBASSY WARSAW

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USMISSION USUN NEW YORK

AMCONSUL HALIFAX BY POUCH

AMCONSUL MONTREAL BY POUCH

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E.O. 11652: N/A

TAGS: EFIS, ICNAF, OCON, XN, US, GW

SUBJECT: ICNAF SPECIAL MEETING

REF: A. BONN 14383; B. BONN 13755; C. STATE 193300

1. RE PARA 3 REF B, ADMINISTRATION IS EXERTING STRONG EFFORTS IN OPPOSITION TO CONGRESSIONAL MOVES TO ESTABLISH 200-MILE ZONE. SUCCESS OF MONTREAL MEETING WILL HELP THESE EFFORTS, FAILURE WILL GIVE ADDITIONAL IMPETUS TO CONGRESSIONAL EFFORTS.

2. RE PARA 3 REF A, SECRETARY'S SPEECH DID NOT RPT NOT SPECIFICALLY REFER TO BILATERALS. WHILE THE INTERIM ARRANGEMENTS AND AGREEMENTS REFERRED TO COULD INCLUDE BILATERALS, IN ICNAF CONTEXT THEY REFER TO EFFECTIVE ICNAF MANAGEMENT PROGRAM ON MULTILATERAL BASIS. THIS INCLUDES BOTH SETTING SECOND TIER QUOTA AT EFFECTIVE CONSERVATION LEVEL TO RESTORE STOCKS WITHIN REASONABLE PERIOD, LARGE ENOUGH US SECOND TIER QUOTA TO PROTECT LIVELIHOOD OF OUR COASTAL FISHERMEN, AND EFFECTIVE ENFORCEMENT, WHICH IS WHY SECRETARY'S SPEECH WAS QUOTED ON THESE TOPICS IN AIDE MEMOIRE. AGREEMENT ON THESE MATTERS IS CRITICAL TO SUCCESSFUL ICNAF MEETING IN MONTREAL.

3. IN MANY RESPECTS PROBLEMS IN ICNAF AREA AND ICNAF FAILURES ARE CRITICAL ELEMENTS IN PUBLIC, INDUSTRY, AND CONGRESSIONAL PRESSURES FOR UNILATERAL LEGISLATION. THUS WE ARE MAKING STRONG ICNAF EFFORT AS PART OF ADMINISTRATION EFFORTS IN OPPOSITION TO LEGISLATION. WE ARE DOING THIS IN OTHER MULTILATERAL FISHERIES FORA AS WELL, AND IN BILATERALS WHERE WE HAVE THEM. IT IS UNLIMITED OFFICIAL USE
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LIKELY WE WOULD SEEK FURTHER BROAD BILATERALS IN ICNAF AREA IF IT IS SUCCESSFUL. IF IT FAILS IT MAY BE TOO LATE, AS WE MAY NOT BE ABLE TO FORESTALL LEGISLATION, ALTHOUGH IN EVENT ICNAF FAILURE WE MAY WELL SEEK OTHER BILATERALS IN ICNAF AREA. SUCCESS OF BOTH MULTILATERAL, AS ICNAF, AND BILATERAL FISHERIES EFFORTS NOW WILL HOPEFULLY CONTRIBUTE TO BROAD LOS AGREEMENT IN 1976, AS STATED BY SECRETARY AS OUR GOAL.

4. AS NOTED IN REF A, SUCCESS IN THESE EFFORTS NOW WILL NEGATE ICNAF AUTHORITY OVER A LARGE PORTION OF NORTHWEST ATLANTIC IN FUTURE. IT WILL, HOWEVER, LEAD TO MORE

ORDERLY AND HARMONIOUS CHANGE TO NEW REGIME OF FUTURE.
WHETHER THIS WILL MEAN SOME MODIFIED MULTILATERAL
COMMISSION APPROACH TO ICNAF AREA OR SERIES OF BILATERALS
IN FUTURE HAS NOT RPT NOT BEEN DECIDED. WHATEVER
APPROACH IS USED, IT WILL ENCOMPASS US POLICY OF ALLOWING
OTHERS TO FISH FOR SURPLUS WHICH COASTAL FISHERMEN CAN-
NOT HARVEST, ALSO AS MENTIONED IN SECRETARY'S SPEECH.
THE SOONER FISHERIES SUCH AS ICNAF ARE RESTORED TO A
SUSTAINABLE YIELD BASIS, THE MORE THERE WILL BE FOR
EVERYONE TO SHARE. KISSINGER

NOTE BY OCT: POUCHED HALIFAX, MONTREAL.

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